

COMMITTEE ON INFRASTRUCTURE

SEPTEMBER 22, 2021

7:00 PM

Aldermanic Chamber and via Zoom

Join Zoom Meeting: <https://us02web.zoom.us/j/83567532556?pwd=K0dsOGVrZVFGNkJ2TGxzZnlBMzRTZz09>
Meeting ID: 835 6753 2556 Passcode: 484618

Join by telephone: 1- 929- 205- 6099
Meeting ID: 835 6753 2556 Passcode: 484618

If anybody has a problem accessing the meeting via phone or Channel 16, please call 603-589-3329 and they will help you connect.

ROLL CALL

PUBLIC COMMENT

DISCUSSION

COMMUNICATIONS

PETITIONS

UNFINISHED BUSINESS

NEW BUSINESS – RESOLUTIONS

R-21-166

Endorsers: Mayor Jim Donchess
Alderman-at-Large Michael B. O'Brien, Sr.
Alderman Patricia Klee
Alderman June M. Caron
Alderman Skip Cleaver
Alderman Jan Schmidt
Alderman Linda Harriott-Gathright
Alderman-at-Large Lori Wilshire

RELATIVE TO THE APPROVAL OF AN UPDATED NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION PROJECT AGREEMENT AND ACCEPTANCE AND APPROPRIATION OF FEDERAL AID SURFACE TRANSPORTATION FUNDS FROM THE STATE OF NEW HAMPSHIRE FOR THE PURPOSE OF IMPROVING THE EXISTING SIGNALIZED INTERSECTION WHERE EAST HOLLIS STREET AND CANAL STREET MEET BRIDGE STREET

NEW BUSINESS – ORDINANCES

TABLED IN COMMITTEE

O-20-004

Endorsers: Alderman Thomas Lopez
Alderman Patricia Klee
Alderwoman-at-Large Shoshanna Kelly
Alderman Linda Harriott-Gathright

ALLOWING PERMITTED OVERNIGHT ON-STREET PARKING ON EIGHTH STREET

- Tabled at 2/26/20 meeting

O-20-006

Endorsers: Alderman Thomas Lopez
Alderman Patricia Klee
Alderwoman-at-Large Shoshanna Kelly
Alderwoman Linda Harriott-Gathright

ALLOWING PERMITTED OVERNIGHT ON-STREET PARKING ON A PORTION OF PRESCOTT STREET

- Tabled at 2/26/20 meeting

O-20-032

Endorsers: Alderman-at-Large Brandon Laws
Alderman Thomas Lopez
Alderman Jan Schmidt
Alderman Skip Cleaver
Alderwoman-at-Large Shoshanna Kelly
Alderwoman Elizabeth Lu

REDUCING THE FINE FOR OVERNIGHT PARKING VIOLATIONS

- Tabled at 10/28/20 meeting

GENERAL DISCUSSION

PUBLIC COMMENT

REMARKS BY THE ALDERMEN

NON-PUBLIC SESSION

ADJOURNMENT



RESOLUTION

RELATIVE TO THE APPROVAL OF AN UPDATED NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION PROJECT AGREEMENT AND ACCEPTANCE AND APPROPRIATION OF FEDERAL AID SURFACE TRANSPORTATION FUNDS FROM THE STATE OF NEW HAMPSHIRE FOR THE PURPOSE OF IMPROVING THE EXISTING SIGNALIZED INTERSECTION WHERE EAST HOLLIS STREET AND CANAL STREET MEET BRIDGE STREET

CITY OF NASHUA

In the Year Two Thousand and Twenty-One

WHEREAS, Resolution R-13-154 authorized the Mayor to enter into a Transportation Project Agreement with the State of New Hampshire for the purpose of constructing a multi-lane roundabout replacing the existing signalized intersection where East Hollis Street and Canal Street meet Bridge Street and to accept and appropriate \$3,661,000 for the project; and

WHEREAS, said multi-lane roundabout is no longer contemplated and as such, that Agreement and Resolution are no longer applicable and a new Agreement has been put forth by the New Hampshire Department of Transportation as described below.

NOW THEREFORE, BE IT RESOLVED by the Board of Aldermen of the City of Nashua that the Mayor is authorized to execute the attached New Hampshire Department of Transportation Project Agreement for the purpose of improving the existing signalized intersection where East Hollis Street and Canal Street meet Bridge Street.

The Mayor is hereby further authorized to accept and appropriate 80% federal funding for this project in the amount of \$2,929,000 and 20% State funding in the amount of \$732,000 for a total appropriation of \$3,661,000.

FURTHER RESOLVED that should the project cost exceed \$3,661,000 up to an amount of \$4,576,250 (an additional \$915,250), the City is authorized to accept and appropriate 80% federal funding up to the amount of \$732,200. In this event, the required City matching funds up to the amount of \$183,050 (20%) are available in the FY2022 General Fund Capital Improvements appropriation (Account # 81-81100). Should project costs exceed \$4,576,250, the City is authorized to accept and appropriate 50% federal funding for the costs, and 50% matching City funds would be required. The intention is to fund additional required matching

RESOLUTION

R-21-166

funds through a future General Fund Capital Improvements appropriation, which would happen in a subsequent budget or other resolution.

FURTHER RESOLVED that the Mayor, with the assistance of the Office of Corporation Counsel, is authorized to prepare and execute the Project Agreement and all documents contemplated by, related or required to effectuate the Project Agreement.

The Attorney General's Office at the Department of Justice, Transportation and Construction Unit, has approved this template for use in municipally-managed projects.

**FEDERAL AID SURFACE TRANSPORTATION PROGRAM
PROJECT AGREEMENT
FOR**

NASHUA

STATE VENDOR #: 177441

STATE PROJECT #: 16314

FEDERAL PROJECT #: X-A001(236)

THIS AGREEMENT, executed in *triplicate*, is made and entered into this ____ day of _____, 2021, between the NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION, hereinafter called the "DEPARTMENT", and the CITY of NASHUA, hereinafter called the "PROJECT SPONSOR".

WITNESSETH that,

WHEREAS, the DEPARTMENT and the PROJECT SPONSOR entered into a Federal Aid Surface Transportation Program Project Agreement for Nashua, State Project # 16314, Federal Project # X-A001(236) on March 7, 2014, which was to construct a multi-lane roundabout where East Hollis Street and Canal Street meet Bridge Street in Nashua ("March 2014 Agreement"); and

WHEREAS, said multi-lane roundabout is no longer contemplated and for other reasons, with the approval and signature of this Agreement, the March 2014 Agreement will be terminated in its entirety and no longer in effect; and

WHEREAS, the DEPARTMENT and the PROJECT SPONSOR have determined that a project to make improvements to the existing signalized intersection where East Hollis Street and Canal Street meet Bridge Street in the City of Nashua is an eligible project for funding under the Federal Aid Program created under a federal law known as the FAST-ACT (Fixing America's Surface Transportation System Act); and

WHEREAS, the DEPARTMENT has established Federal Aid Surface Transportation Program Project #16314 (the "Project") for the aforesaid project, with the project funding and target advertising date represented in the table below; and

Ad Year: 2021	Federal Share 80%	State Share 20%	City Share 0%	Non- Participation	Total Budget
Current Day Estimate	\$2,929,000.00	\$732,000.00	\$0.00	\$0.00	\$3,661,000.00

WHEREAS, the PROJECT SPONSOR desires to act as Sponsor and Manager of the Project; and

WHEREAS, the DEPARTMENT desires to cooperate with the PROJECT SPONSOR in accomplishing the Project;

NOW, THEREFORE, in consideration of the above premises and in further consideration of the agreements herein set forth by and between the parties hereto, it is mutually agreed as follows:

The above recitals are hereby incorporated into this Agreement as if fully set forth herein.

I. DUTIES AND RESPONSIBILITIES OF THE PROJECT SPONSOR:

- A. The PROJECT SPONSOR shall comply with all Federal and State of New Hampshire laws and rules, regulations, and policies as applicable under the Federal-aid Highway Program for Federal Aid Construction Contracts.
- B. The PROJECT SPONSOR shall manage the design, environmental study, right-of-way acquisition and construction of the Project. This management is described in the current version of the DEPARTMENT's document titled "Local Public Agency Manual for the Development of Projects", as it may be amended from time to time, and, by reference, is hereby made a part of this AGREEMENT.
- C. The PROJECT SPONSOR shall provide or cause to provide for both the maintenance of the Project during construction and subsequent maintenance of all Project elements together with the maintenance of sidewalks, which includes winter snow and ice removal in accordance with the requirements of 23 CFR 1.27 and 28 CFR 35.133, once the work under this AGREEMENT is completed. Should operational adjustments be necessary, the PROJECT SPONSOR agrees that no changes will be made without prior approval of the DEPARTMENT and the Federal Highway Administration.
- D. The PROJECT SPONSOR shall submit monthly progress reports and invoices to the DEPARTMENT for reimbursement by the DEPARTMENT of its share of the amounts paid to engineering, environmental and/or right-of-way consultants and construction contractors for the performance of the work set forth in the Application or agreed upon at the scoping meeting. The invoice structure shall include details of work completed consistent with the Scope of Work as defined in the Application, as well as backup information to support the charges. The PROJECT SPONSOR shall certify that the invoices properly represent payment for work that has been completed and paid for by the PROJECT SPONSOR.
- E. The PROJECT SPONSOR is required to maintain all project and financial records pertinent to the development of the Project for three (3) years beyond the date of the DEPARTMENT's final voucher. The DEPARTMENT will send a letter to the PROJECT SPONSOR with the date of this approval. If there is a failure to maintain this documentation, NHDOT and/or Federal Highway Administration could take an action up to and including requesting a refund of all reimbursed project costs. Any and all of these project and financial records must be made available to the DEPARTMENT and Federal Highway Administration at their request.
- F. The PROJECT SPONSOR shall defend, indemnify and hold harmless the DEPARTMENT and its officials, agents and employees from and against any and all claims, liabilities or suits arising from (or which may be claimed to arise from) any act or omission of the PROJECT SPONSOR or its subcontractors in the performance of this AGREEMENT. Notwithstanding the foregoing, nothing herein contained shall be deemed to constitute a waiver of the sovereign immunity of the State of New Hampshire or the DEPARTMENT, which immunity is hereby reserved. This covenant shall survive the termination of this AGREEMENT.
- G. Non-Discrimination:
 - 1. The PROJECT SPONSOR agrees that it will comply with Title VI of the Civil Rights Act of 1964, 78 Stat. 252, 42 U.S.C. 2000d—2000d-4 (referred to as the ACT), and all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, US Department of Transportation, Subtitle A, Office of the Secretary, Part 21, "Non-discrimination in Federally-Assisted Programs of The Department of Transportation –

Effectuation of Title VI of the Civil Rights Act of 1964" (referred to as the "REGULATIONS"), the Federal-aid Highway Act of 1973, and other pertinent directives, to the end that no person shall on the grounds of race, color, national origin, sex, age, or disability, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity for which the PROJECT SPONSOR receives Federal financial assistance extended by the State of New Hampshire. This AGREEMENT obligates the PROJECT SPONSOR for the period during which Federal financial assistance is extended.

2. The PROJECT SPONSOR hereby gives assurance as required by subsection 21.7(a)(1) of the REGULATIONS that it will promptly take any measures necessary to effectuate this AGREEMENT, including but not limited to the following specific assurances:
 - a. That each "program" and each "facility" as defined in subsections 21.23(e) and 21.23(b) of the REGULATIONS will be conducted or operated in compliance with all requirements of the REGULATIONS.
 - b. That the PROJECT SPONSOR shall insert the following notification in all solicitations for negotiated agreements or bids for work or material made in connection with this Project: *The PROJECT SPONSOR hereby notifies all bidders that it will affirmatively insure that in any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, national origin, sex, age, or disability in consideration for an award.*
 - c. That the PROJECT SPONSOR shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DEPARTMENT-assisted contract or in the administration of its DBE program or the requirements of 49 CFR part 26. The PROJECT SPONSOR shall take all necessary and reasonable steps under 49 CFR part 26 to ensure nondiscrimination in the award and administration of DEPARTMENT-assisted contracts. The DEPARTMENT's DBE program, as required by 49 CFR part 26 and as approved by the United States Department of Transportation, is incorporated by reference in this AGREEMENT. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this AGREEMENT. Upon notification to the PROJECT SPONSOR of its failure to carry out its approved program, the DEPARTMENT may impose sanctions as provided for under part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 *et seq.*)
 - d. That the PROJECT SPONSOR shall include the following assurance in each contract signed with a contractor, and each subcontract the prime contractor signs with a subcontractor: *The contractor or subcontractor shall not discriminate on the basis of race, color, national origin, sex, age, or disability in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR Part 26 in the award and administration of DEPARTMENT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of the contract or such other remedy, as the recipient deems appropriate.*
3. The PROJECT SPONSOR shall insert a copy of the required provisions of Federally-assisted construction contracts in accordance with Executive Order 11246, Equal Employment Opportunity, and 41 CFR Part 60-4, Affirmative Action Requirements, in

each contract entered into pursuant to this AGREEMENT. Required Federal contract provisions can be obtained through the DEPARTMENT's Labor Compliance Office (271-6612) or Online at: <http://www.nh.gov/dot/org/administration/ofc/documents>.

- H. The PROJECT SPONSOR certifies by entering into this Agreement that neither it nor its principals are presently debarred, suspended, proposed for debarment, declared ineligible or voluntarily excluded from entering into this Agreement by any federal agency or by any department, agency or political subdivision of the State of New Hampshire. The term "principal" for purposes of this Agreement means an officer, director, key employee or other person with primary management or supervisory responsibilities, or a person who has critical influence on or substantive control over the operations of the PROJECT SPONSOR. The PROJECT SPONSOR also certifies that it will verify the state and federal suspension and debarment status for all parties (consultant/vendor/contractor, etc.) receiving funds under this Agreement as a sub-Agreement and shall be solely responsible for any recoupment, penalties or costs that might arise from use of a suspended or debarred party. The PROJECT SPONSOR shall immediately notify the Department if any sub-Agreement party is debarred or suspended, and shall, at the DEPARTMENT'S request, take all steps required by the State to terminate its sub-Agreement relationship with the party for work to be performed under this Agreement.
- I. If there is a default of any nature to this AGREEMENT, the PROJECT SPONSOR shall be required to reimburse the DEPARTMENT and/or the Federal Highway Trust Fund for all funds expended under this Project.

II. DUTIES AND RESPONSIBILITIES OF THE DEPARTMENT:

- A. The DEPARTMENT shall review the Project engineering plans, environmental documents and contract documents applicable to the Federal Highway Administration and State of New Hampshire requirements for a Federally-funded project and submit appropriate documentation to the Federal Highway Administration (FHWA) to receive Federal approval. The PROJECT SPONSOR shall provide twelve (12) weeks advance notice of each submittal requiring DEPARTMENT action and/or review. If the full submittal requiring only DEPARTMENT action is received as scheduled, return of review comments and/or approval by the DEPARTMENT shall be no later than four (4) weeks of PROJECT SPONSOR'S submittal to the DEPARTMENT. Submittals requiring action by FHWA will be processed in a timely manner, however a timeframe for approval by FHWA cannot be guaranteed.
- B. The DEPARTMENT shall reimburse its share to the PROJECT SPONSOR after receipt and approval of properly documented invoices that have been certified by the PROJECT SPONSOR as properly representing work that has been completed and paid for by the PROJECT SPONSOR.
- C. The DEPARTMENT shall use its best efforts to obtain authorization of the Project from the Federal Highway Administration.

III. IT IS FURTHER UNDERSTOOD AND AGREED BETWEEN THE DEPARTMENT AND THE PROJECT SPONSOR:

- A. That the PROJECT SPONSOR will not incur any Project costs nor enter into any agreement with any third party, including but not limited to consultants, contractors, or engineers until such time that it receives a written notice to proceed from the DEPARTMENT to do so.
- B. That the maximum amount of funds available for this Project for reimbursement under this AGREEMENT from the DEPARTMENT shall be as set forth in the table on page 1. As the scope of the Project is finalized, should the costs for the Project exceed the amount budgeted,

the DEPARTMENT and CITY agree to review Project to determine whether to reduce the scope of the project or to seek additional funding sources. If the Department has additional funds available for allocation to the project, the CITY will be responsible to provide funding as follows:

Total Project Cost	Portion to be shared with City	Funding Split for costs above current Total Project Cost
Up to \$3,661,000.00	\$0	N/A
Above \$3,661,000.00 up to \$4,576,250.00	Up to \$915,250.00	80% Federal / 20% City
Above \$4,576,250.00	Amount over \$4,576,250.00	50% Federal / 50% City

The above table is intended to demonstrate how costs above the current budget would be shared, but does not commit either party to provide additional funds. If a scope reduction cannot be agreed upon, or if one or both parties cannot provide additional funds, the City will be responsible for reimbursement as laid out in Section I.I above.

Neither the DEPARTMENT nor the Federal Highway Administration will be responsible for any expenses or costs incurred by the PROJECT SPONSOR under this AGREEMENT in excess of the amounts shown on page 1 unless the DEPARTMENT expressly authorizes additional funding prior to the work being performed.

- C. That the PROJECT SPONSOR shall invoice the DEPARTMENT for incurred costs on a monthly basis and the DEPARTMENT will process these invoices for payment in an expeditious manner.
- D. That the PROJECT SPONSOR agrees to commence the Project within three (3) months after the date of this AGREEMENT and substantially complete the Project within five (5) years after the date of the first notice to proceed date given by the DEPARTMENT, unless earlier terminated as provided herein. The PROJECT SPONSOR may apply to the DEPARTMENT for an extension. Failure to meet either deadline without good cause may cancel the DEPARTMENT's participation in this Project at its discretion. Any remaining funds will be forfeited. The PROJECT SPONSOR is responsible for informing and coordinating a new Project completion date that will need to be approved by the DEPARTMENT if any condition arises that may result in either deadline being unattainable.
- E. That the PROJECT SPONSOR will attend a meeting with the DEPARTMENT's representative after signing this AGREEMENT to discuss the Project's scope, budget and schedule. The PROJECT SPONSOR will subsequently provide a schedule showing project milestones with dates. Failure to meet these dates could delay funding for construction.
- F. That this AGREEMENT is contingent upon the appropriation of sufficient funds from the State of New Hampshire Legislature and/or the Federal Highway Administration. If sufficient funds are not appropriated, the DEPARTMENT may terminate this AGREEMENT upon

thirty (30) days' written notice to the PROJECT SPONSOR. Such termination shall relieve the DEPARTMENT and the PROJECT SPONSOR from obligations under this AGREEMENT after the termination date.

**NEW HAMPSHIRE DEPARTMENT
OF TRANSPORTATION**

CITY OF NASHUA

By: _____
Commissioner
Department of Transportation

By: _____
James W. Donchess, Mayor
City of Nashua

LEGISLATIVE YEAR 2021

RESOLUTION:

R-21-166

PURPOSE:

Relative to the approval of an updated New Hampshire Department of Transportation Project Agreement and acceptance and appropriation of federal aid surface transportation funds from the State of New Hampshire for the purpose of improving the existing signalized intersection where East Hollis Street and Canal Street meet Bridge Street

SPONSOR(S):

Mayor Jim Donchess

**COMMITTEE
ASSIGNMENT:**

**Committee on Infrastructure
Human Affairs
Board of Public Works**

FISCAL NOTE:

No City match would be required if the total project cost is at or below \$3,661,000. A 20% City match would be required if the total project cost is above \$3,661,000 and up to \$4,576,250. The 20% match on the potential matching amount of \$915,250 would be \$183,050. This amount has been appropriated as part of the FY2022 Adopted Budget – Capital Improvements. Finally, a 50% City match would be required if the total project cost is above \$4,576,250. Such required matching funds would be funded as part of future adopted budgets.

ANALYSIS

This resolution authorizes the Mayor to enter into the attached New Hampshire Department of Transportation Project Agreement for the purpose of improving the existing signalized intersection where East Hollis Street and Canal Street meet Bridge Street and accept and appropriate grant funding as described. If the grant appropriation in the FY22 budget was intended to include this funding, this funding does not need to be appropriated again. The grant agreement requires the City to provide for subsequent maintenance of all project elements, together with maintenance of sidewalks, which includes winter snow and ice removal. This project is in the FY2022 Capital Improvements Program. This resolution should be referred to the Board of Public Works.

**Approved as to account
structure, numbers,
and amount:**

Financial Services Division

By: /s/ David G. Fredette

Approved as to form:

Office of Corporation Counsel

By:

Douglas Clarke

Date:

7 September 2021